

REPORT TO: Crime Scrutiny Panel**DATE: 11th January 2018****REPORT TITLE: Drugs and Alcohol Update Report****REPORT AUTHOR/S:****Katharina O'Donnell – HI and PH Service Development Manager****PURPOSE OF REPORT: To provide an update on the DAAT partnership work from a crime reduction perspective****SUMMARY:**

This report provides a brief summary of the DAAT Partnership work currently being undertaken in the Borough in relation to the crime reduction agenda. It also provides a brief outline of the key performance highlights most relevant to this agenda.

Please note that performance data for the current financial year is restricted by PHE and will be used for commissioning purposes only and therefore not for the release into the public domain. Any data presented in this report therefore refers to the financial year 2016/17.

1. BACKGROUND

There is a well-established although complex link between drugs and alcohol and crime. Whilst drug users are more likely to be involved in crime there is strong evidence that community treatment can be a positive factor in helping to reduce offending behaviour for those individuals.

Recently published statistical data from a national joint study undertaken by the Ministry of Justice and Public Health England (MoJ and PHE, October 2017) provides further evidence of what impact community based substance misuse treatment can have on re-offending behaviour, demonstrating that:

- Approximately one third of all drug and alcohol users who started treatment in 2012, had a conviction recorded against them;
- Of those 44% had ceased offending 2 years after treatment start (ranging by main substance from 59% of alcohol users to 31% of opiate users);
- Overall reduction in the number of offences by 33%;
- Associated risk factors and characteristics:
 - clients who were in prison prior to treatment start and those dropping out of treatment unexpectedly were more likely to re-offend.
 - Other associated risk factors include homelessness, current or lifetime history of injecting drug use and opiate use.

Overall clients who either successfully completed treatment or were in still in treatment at the end of the 2-year study were less likely to re-offend.

2. ISSUES AND CHALLENGES

The Enfield Adult Substance Misuse Treatment System has recently been retendered and since April 2017 services are now being provided by Barnet, Enfield and Haringey Mental Health NHS Trust (BEH-MHT). Apart from the change in provider there have also been some system changes as part of the tendering exercise which are still being implemented, ensuring that all Enfield residents aged 18+, who are seeking help for their substance use, can benefit.

There are two main elements to the service; the therapy and family service is based at Vincent House and the main prescribing and criminal justice service collocated with the Integrated Offender Management Team (IOM) and Probation at the Claverings Industrial Estate in Edmonton. The co-location of these teams allows for joint working and case management as well as prompt information sharing which is crucial to managing risk and safeguarding clients and the wider community.

2.1 Local Performance

Local performance is measured by various indicators but the main ones as outlined by PHE are 'Numbers in Treatment' and 'Successful Treatment Completions' (defined as a client leaving treatment either as drug/alcohol free or as an occasional user where the drug/alcohol use is clinically considered as being not problematic).

In 2016/17 a total of 1,213 drug and alcohol users in Enfield received community based treatment. Approximately 24% (292 clients) of those were also known to the Criminal Justice system with a successful treatment completion rate of approximately 30.3%, which is above the national successful completion rate of 22.3% for all drug and alcohol users in treatment in 2016/17.

Alongside various softer markers, the partnership also monitors performance against MOPAC 4 Grant Agreement in terms of crime reduction; where the key target is the 'Percentage of Offenders within the cohort with Reduced Offending'. By the end of 2016/17 Enfield achieved 71.4% against a target of at least 20%, with a reduction in the number of cumulative convictions by over 50% to 105 against a baseline of 221.

2.2 Service elements

The criminal justice element of the overall Adult Substance Misuse Recovery contract is being provided by BEH-MHT in partnership with Blenheim CDP under the service name of ENABLE. The contract includes a number of elements to support the criminal justice and crime reduction agenda and includes service provision ranging from Arrest Referral function, assessments for Alcohol Rehabilitation Requirements (ATRs) and Drug Rehabilitation

Requirements (DRRs) to court reports, prison liaison and prison releases as well as access to community based treatment including rapid access to prescribing, one-to-one and offender based groupwork programmes.

Arrest Referral

Due to the closure of the 2 Enfield Police Custody Suites, all Enfield clients who are arrested in the Borough are now being taken to Wood Green Police station. A close working relationship with colleagues at Blenheim Haringey has enabled a consistent and joined up process for the arrest referral procedure, whereby Haringey is currently managing the required assessment process for all clients entering Wood Green custody suite, this includes all Enfield clients tested on arrest. The flow of arrests and initial assessments as well as follow-up appointments for Enfield clients is being closely monitored to ensure this close working with Haringey is both viable and productive. A well-established link with Enfield's IOM Team enables workers to carry out further checks for non-attendance of appointments prior to breaching.

Crime Reduction Group Work Programmes

A new offending behaviour programme is set to start in the New Year at ENABLE, delivered through one weekly sessions designed to complement the Drug Rehabilitation Requirement (DRR)/ Alcohol Treatment Requirement (ATR) court orders. This programme will look at areas of criminogenic need and how this impacts on building Recovery capital. The aim of the programme will be to deliver interventions for clients that will improve their skills and resilience, including topics like rigid thinking, problem solving, impulsivity, victim awareness and goal setting. IOM and Probation Teams can make direct referrals for this group which will also be available for non DRR/ATR clients.

Another new CBT based key-work intervention, the IDEAS Programme will be provided at the Vincent House location and will be available to those clients who have progressed in their treatment journey and committed to a structured pattern of working.

IOM Team

The co-location of the IOM Team, Probation and the Adult Substance Misuse Recovery Service at Claverings has facilitated the establishment of effective working relationships between these three services both at a strategic level as well as on the ground with front-line workers. This allows the teams to support offenders in a seamless manner through regular joined meetings to case manage such clients, this joint working also includes the client where possible. This partnership approach has improved access to community and residential services for IOM clients including reduced waiting times for those IOM clients who may have dropped off on their scripts due to long waiting times for scripting, they are now being offered doctor's appointments within a maximum of 2 days as opposed to weeks previously.

Young People (YP)

The Young People's Substance Misuse (YP) contract is separate from the adults' and is being provided by COMPASS – Sort it! primarily located at

Folkestone Road, Edmonton N18. There are well-established links between this service and the Youth Offending Service (YOS) which constitute for just under half (44% in 2016/17 compared to only 25% Nationally) of all referrals into the YP treatment service.

YOS clients are assessed using ASSET, the YOS assessment tool and where substance misuse is identified they are then referred to drug and alcohol support. Sort it! staff are co-located at the YOS three days a week to facilitate effective liaison and communication (i.e. in cases of non-attendance of appointments), to ensure an easy referral process, joint care planning as well as providing easy access for Sort it! staff to see and engage with clients quickly and effectively.

Furthermore, a YP Substance Misuse Representative also sits on the Gangs Action Group and Multi-Agency Child Exploitation Group to ensure a joined-up approach with the young people's substance misuse agenda.

Further Partnership Work (DRRs/ATRs, MARAC and prisons)

ENABLE has been liaising with the Senior Probation Officer for courts leading to a refreshed approach to the management of Enfield clients at Highbury and Islington Courts, where ENABLE is now managing a Single Point Of Contact (SPOC) phone system to enable on the day DRR/ATR orders to be given and Probation court staff to utilise a checklist to explore eligibility and motivation prior to a joint decision being made by the courts.

Further liaison work is taking place between ENABLE and Community Probation Seniors to agree local processes alongside the DRR/ATR Memorandum of understanding. This also includes partnership work to ensure the strengthening of already existing effective relationships including:

- Ensuring ENABLE management representation at Multi Agency Risk Assessment Conferences (MARAC) and providing crucial insight about cases known to the service in respect of vulnerable clients at risk of harm as well as cases where there is domestic abuse and violence.
- Attendance at monthly Continuity of Care meetings at HMP Pentonville to support the monitoring process of Enfield clients within the prison and managing safe release as well as the continuation of treatment in the community upon release.

3. RECOMMENDATIONS

For the committee to note the commitment and work undertaken by the DAAT Partnership to reducing re-offending rates for substance misusers in treatment.